Guidance for Completing Active Transportation Program Cycle 3 Question 5: Health Benefits

Cycle 3 of the Active Transportation Program (ATP) grant application asks how the proposed project will contribute to improved public health. Jurisdictions under the purview of the Los Angeles County Department of Public Health (DPH) (all in Los Angeles County except Long Beach and Pasadena) should follow the guidelines in this document prior to contacting us to discuss an ATP application. Given the expected large volume of applications, DPH will need to coordinate with applicants as soon as possible. After June 1, 2016, DPH may not have the available resources to provide assistance before the ATP due date.

Health and Active Transportation - Why it matters

Extensive research demonstrates how community design influences health. We always hear that we need to ‘eat less, and exercise more’ if we want to improve our health – that an individual is responsible for his or her health. But for many people, the lack of active transportation infrastructure, concerns about safety from crime and traffic, and lack of places to go, like parks, make it virtually impossible to not only achieve recommended physical activity goals, but access important places, goods, and services that influence health.

Public Health professionals know that we can’t do it alone; we must partner with engineers, planners, and the community to create environments that support opportunities to engage in healthy behavior. We look forward to working with you to ensure that your proposed Active Transportation Program (ATP) project maximizes benefits to public health by not only addressing local barriers to engaging in active transportation, but also opportunities to address other community health concerns.

Health Department Assistance with ATP Application

The Los Angeles County Department of Public Health developed this guidance and linked resources in collaboration with nine other Southern California Local Health Departments and the Public Health Alliance of Southern California in the hopes that it will enable you to (1) incorporate public health considerations into your project design, and (2) develop an application that maximizes the points you receive on the public health question. We enthusiastically support your interest in active transportation and its public health benefits. DPH has a number of other resources and services available to assist your ATP grant application, including:

- Project identification, development, or review from a public health perspective
- Identification of public health data
- Scoping a proposal’s potential health impacts
- Linking to local community partners for outreach and engagement
- Letters of support (please review and complete accompanying DPH template)

Requests for assistance should be made by email and submitted no later than June 1, 2016. Please contact Chanda Singh at csingh@ph.lacounty.gov if you need further assistance, and she will direct your request(s) as appropriate.
ATP Cycle 3 Question 5: Disadvantaged Communities and Health Recommendations

The ATP Cycle 3 application has been re-structured so that applicants seeking points for disadvantaged community (DAC) status must explain how the DAC is being benefitted throughout the application, including question 5. Given the strong connections between socioeconomic status and health outcomes, proposals that are designed to maximize benefits to DACs are also projects that are most likely to assist in improving health outcomes.

Question 5 requires applicants claiming DAC benefit to “provide health data specific to disadvantaged communities.” The guidance below can be applied to obtain health status data at a level of specificity that will assist both DAC and non-DAC status applicants.

ATP Cycle 3 Question 5: Targeting Health-Vulnerable Users

For any geography, the greatest public health benefits of active transportation programs, plans and projects come from enabling populations that are currently inactive to become active as part of their daily routine by overcoming safety, connectivity and social barriers. There are also additional population benefits that may accrue as people change their behavior, such as environmental benefits from reduced vehicle miles traveled. However, we recommend a focus on your target population, rather than discuss the larger societal benefits. While other parts of the application ask you to identify barriers and what your proposal will do to address them, question 5 should be targeted to more specifically address the health characteristics and vulnerabilities of your community. A meaningful answer to question 5 will require you to identify who in your community is currently experiencing poor health, and to articulate how your proposal has been designed to specifically assist those health vulnerable potential users in the safe and comfortable adoption of active modes.

5a: “Health Status of Users”: What are the health vulnerabilities of the target community?

The following table provides examples of potential target geographies, tools, and indicators to identify potential health vulnerabilities of the target community. We strongly encourage you to think holistically about your population and mix and match sources to gain a clearer picture of the needs of the target community and the potential opportunities to create a multi-beneficial project. In addition to the data sources below, we also strongly encourage you to reach out to your targeted community directly, and to use the feedback of residents to inform your understanding of health vulnerabilities and needs.

<table>
<thead>
<tr>
<th>Target Geography</th>
<th>Recommended Tool</th>
<th>Recommended Health Indicators</th>
<th>Example statement related to health vulnerability and Proposal Development</th>
</tr>
</thead>
</table>
| School-based project   | California Department of Education Physical Fitness Report “Fitnessgram”          | • Aerobic Capacity: (% in Healthy Fitness Zone, % Needing Improvement, % Needing Improvement – Health Risk)  
• Body Composition: [% in Healthy Fitness Zone (Healthy Weight), % Needing Improvement (Overweight), % Needing Improvement - Health Risk (Obese)] | This project will specifically work to improve the health of the % of students whose health “needs improvement” based on the CA DOE Fitness testing by addressing the following built environment/ cultural challenges in the school boundary... |
| (Safe Routes)          | [http://data1.cde.ca.gov/dataquest/dataquest.asp](http://data1.cde.ca.gov/dataquest/dataquest.asp) (Click on “Physical Fitness Test” in the question 2 dropdown menu.) |                                                                                                 |                                                                                                                                                  |
| School-based project   | School-based survey                                                              | • Time walking/biking  
• Time playing outside  
• Barriers to outside play  
• Parent-identified health concerns                                                                 | This project will work to address the following parent-identified health concerns by...                                             |
| (Safe Routes)          |                                                                                   |                                                                                                 |                                                                                                                                                  |
Target Geography | Recommended Tool | Recommended Health Indicators | Example statement related to health vulnerability and Proposal Development
--- | --- | --- | ---
Neighborhood-level (census tract) | California Health Disadvantage Index [http://phasocal.org/ca-hdi/](http://phasocal.org/ca-hdi/) | • Overall HDI Score  
• Years of life lost  
• Population with a disability  
• Asthma hospitalizations | Based on the California Health Disadvantage Index score of XX, the target neighborhood is faced with the following health vulnerabilities...

Neighborhood-level (census tract) | CalEnviroScreen Population Characteristics: [http://oehha.maps.arcgis.com/apps/MapSeries/index.html?appid=6e5df08a61984e29a90e7d67236ef233](http://oehha.maps.arcgis.com/apps/MapSeries/index.html?appid=6e5df08a61984e29a90e7d67236ef233) | • Age (% of population under 10 or over 65) | The high number of elderly (and/or young) residents in this neighborhood is correlated with other forms of health vulnerability. We are ensuring our project serves the special needs of this age group by...

Community-level (zip code) | Los Angeles County health data and demographics: [http://www.thinkhealthla.org](http://www.thinkhealthla.org)  
California Health Interview Survey – Neighborhood Edition: [http://askchisne.ucla.edu](http://askchisne.ucla.edu) | • Obesity Rate  
• Adults with diabetes  
• Adults with likely psychological distress  
• Self-reported health, good to fair | The obesity rate in the community to be served is XX%, as compared to a statewide average of XX%. Though obesity has a range of causes, increasing physical activity in the obese population can improve health. This plan will specifically address physical inactivity in the obese population by...

Corridor/Program/Plan encompassing multiple communities | In the case of a large-scale corridor project, program or plan, we recommend narrowing the scope of your question 5 response to focus either on a limited geographic area with poor health outcomes (see above) or to a distinct target population (e.g. the elderly, students, or others) whose health outcomes you wish to improve.

Council District or other sub-city designation | Example: City of Los Angeles [http://healthyplan.la/the-health-atlas/](http://healthyplan.la/the-health-atlas/) | Identify vulnerable neighborhoods or populations based on:  
• Age  
• Socioeconomic status  
• Disability, need for special accommodation  
• Health vulnerability | Though this proposal crosses multiple communities, we have specifically considered how we might improve health outcomes within (x geography, x demographic category)

Los Angeles County Community Health Assessment & Community Health Improvement Plan | [http://publichealth.lacounty.gov/plan/Highlights/CHA_CHIP/Overview.htm](http://publichealth.lacounty.gov/plan/Highlights/CHA_CHIP/Overview.htm) | The County’s Community Health Assessment establishes priorities for improving health for specific demographic groups, and sometimes within distinct geographic communities. This can be a helpful guide for prioritizing projects. | The County Community Health Improvement Plan includes Goal 1.1 Prevent & Manage Chronic Disease by reducing adult obesity to 22% and childhood obesity to 20% by 2020 and Goal 2.2 Prevent & Reduce Traffic Collisions by 20% by 2020. Our plan/project targets will help move the needle in this area through the following strategies:

**5a. Health-related metrics NOT recommended for inclusion:**

- **Traffic related collision/ injury.** Though motor vehicle collisions involving people walking and bicycling are a top source of traumatic injury and death, we feel that the applicant should adequately address traffic safety and collisions in question 3 of the ATP application. While we encourage you to bring public health lens and evidence to question 3, we recommend that you do not duplicate your response here.

- **Attempts to quantify health outcome benefits of specific projects.** The complex nature of most health outcomes makes it very challenging to accurately estimate the health benefits associated with a single built environment improvement (such as a new bike lane or an improved sidewalk). *Rather than investing time and energy in attempting to calculate health benefits using limited tools and research, we recommend you focus on refinements to your proposal that will ensure access by and for health vulnerable users, as described above.*
5b. Promoting healthy communities and providing outreach to health vulnerable users.

After identifying health-vulnerable populations within the target area, a strong response to question 5 will provide strategies for lowering the barriers that may exist for those populations’ safe use and engagement with the proposed active transportation project, program or plan. The following chart provides data sources and indicator recommendations for potential barriers that may exist, alongside example strategies that can be applied to address these barriers within the scope of your project. This list is not exhaustive, and we encourage you to consider strategies that may have arisen from outreach discussions with your target community.

<table>
<thead>
<tr>
<th>Barrier</th>
<th>Populations that may be especially sensitive to this barrier</th>
<th>Data on Barrier</th>
<th>Example strategies to address</th>
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| Perception of crime/lack of safety           | All users, but especially youth, women, elderly, and disabled. | Local Public Safety/Police Department. In addition to actual crime data, it can also be constructive to look at data regarding perception of safety, which can be as big an impediment to active transportation as reported crime. | • (Infrastructure) Conduct crime prevention through environmental design (CPTED) analysis of project design (e.g., assessing pedestrian-scale lighting)  
• (Non-Infrastructure) Incorporate CPTED assessment into outreach campaign. |
| Extreme heat/exposure in travel              | Users currently in poor health or with chronic conditions, elderly, children, disabled. | http://www.calepa.ca.gov/UrbanHeat/Maps/default.htm “Urban Heat Island Effect” provides http://phasocal.org/ca-hdi/ “Percentage of Population without Tree Canopy” is a strong indication of lack of shade/susceptibility to urban heat island effects | • (Infrastructure) Incorporation of urban greening strategies, shelters, and places to rest into design  
• (Non-Infrastructure) Incorporate assessment of shade/heat issues into outreach/route design decisions |
| Social and linguistic isolation/disconnect with active modes | Recently arrived immigrants, migrant workers, minority populations | Linguistic Isolation from CalEnviroScreen http://oehha.maps.arcgis.com/apps/MapSeries/index.html?appid=6e5df08a61984e29a90e7d67236ef233 Social Cohesion, CHIS NE http://www.askchisne.ucla.edu/ | • Maps, signage, wayfinding materials and project promotion in dominant language(s) for area or ‘icon’-based  
• Culturally competent outreach and engagement using appropriate languages, and addressing culturally relevant concerns |
| Physical disability                          | Disabled populations, groups with one or more chronic condition, elderly. | Los Angeles County Dashboard Data on chronic conditions: http://www.thinkhealthla.org http://phasocal.org/ca-hdi/ “Population with a Disability” | • (Non-Infrastructure/Plans) Identify specific problem areas/barriers through outreach to populations that may experience physical, visual and hearing impairments  
• Review design, consider specific accommodations that will improve access for users of all fitness and mobility levels: signal timing, button/ramp positioning, grade considerations, signage and wayfinding specific to disabled users. |
| Lack of health-promoting destinations accessible through active transportation | All potential users | Consider whether the following essential services are accessible, and how access might be improved:  
• Full service grocery  
• Farmer’s Market  
• Park/Rec Centers  
• Medical Facilities  
• Schools  
• Libraries  
• Daycare facilities | • Modify routes, and ensure good access pathways to healthy destinations  
• Use on-the-ground assessment and intercept survey to identify issues |
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</thead>
<tbody>
<tr>
<td>Poverty/ low income</td>
<td>All potential users</td>
<td>Please refer to the following web resource for guidance on conducting this analysis.</td>
<td>Please refer to case study and example here: <a href="http://phasocal.org/atp-resources/">http://phasocal.org/atp-resources/</a></td>
</tr>
</tbody>
</table>

**Additional Resources:**

An additional resource guide explaining how incorporating the social determinants of health can improve the use and benefit of your Active Transportation Plan proposal can be found [http://phasocal.org/atp-resources/](http://phasocal.org/atp-resources/).

The page also contains resources on:

- Using the California Health Disadvantage Index to identify barriers to health in your community
- The link between built environment features and health
- Tools for addressing social determinants in your community